1 2 3 4 5 UNITED STATES DISTRICT COURT EASTERN DISTRICT OF WASHINGTON 6 7 UNITED STATES OF AMERICA. NOS: 2:13-CR-0024-TOR-1 8 Plaintiff, 2:13-CR-0024-TOR-3 2:13-CR-0024-TOR-4 9 v. ORDER DENYING MOTION FOR 10 **DETENTION** RHONDA LEE FIRESTACK-HARVEY (1), MICHELLE LYNN GREGG (3), and 11 ROLLAND MARK GREGG (4), 12 Defendants. BEFORE THE COURT is the United States' Motion for Detention (ECF 13 14 No. 635) and Motion to Expedite (ECF No. 636). The Government is represented by Earl H. Hicks and Caitlin A. Baunsgard. The Defendants are represented by 15 16 Jeffrey S. Niesen, Bevan J. Maxey, and Phil Telfeyan, respectively. On March 3, 2015, Rhonda Lee Firestack-Harvey, Michelle Lynn Gregg, 17 18 and Rolland Mark Gregg were found guilty by jury verdict of manufacturing more 19 than 50, but less than 100 marijuana plants in violation of 21 U.S.C. § 841(a)(1). 20 The Government seeks their detention pending sentencing.

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## **DISCUSSION**

"The Supreme Court has long recognized constitutional limits on pretrial detention." Lopez-Valenzuela v. Arpaio, 770 F.3d 772, 777 (9th Cir. 2014) (en banc). "The Court has prohibited excessive bail, required a judicial determination of probable cause within 48 hours of arrest, barred punitive conditions of pretrial confinement, prohibited pretrial detention as punishment, and held that restrictions on pretrial release of adult arrestees must be carefully limited to serve a compelling governmental interest." Id. (internal citations omitted). Significant to the dispute presently before this Court, the Supreme Court recognized that Congress had authorized pretrial detention for the legitimate regulatory purpose of "preventing danger to the community." United States v. Salerno, 481 U.S. 739, 747 (1987). The Court held "that the pretrial detention contemplated by the Bail Reform Act is regulatory in nature, and does not constitute punishment before trial in violation of the Due Process Clause." Id. at 748. Thus, the Supreme Court concluded that the Bail Reform Act satisfied heightened scrutiny because it both served a "compelling" and "overwhelming" governmental interest "in preventing crime by arrestees" and was "carefully limited" to achieve that purpose. *Id.* at 749–50, 755 (noting also that an arrestee may be incarcerated until trial if he presents a risk of flight or a danger to witnesses).

With this backdrop, the Court examines the relevant statutory provisions governing detention in this case. Title 18 United States Code section 3143(a)(2), the Mandatory Detention Act (a provision of the Bail Reform Act of 1984), now provides:

- (2) The judicial officer shall order that a person who has been found guilty of an offense in a case described in subparagraph (A), (B), or (C) of subsection (f)(1) of section 3142 and is awaiting imposition or execution of sentence be detained unless—
  - (A)(i) the judicial officer finds there is a substantial likelihood that a motion for acquittal or new trial will be granted; or
    - (ii) an attorney for the Government has recommended that no sentence of imprisonment be imposed on the person; and
  - (B) the judicial officer finds by clear and convincing evidence that the person is not likely to flee or pose a danger to any other person or the community.

The offense described in section 3142(f)(1)(C) includes one "for which a maximum term of imprisonment of ten years or more is prescribed in the Controlled Substances Act (21 U.S.C. § 801 et seq.)." The incarceration penalty for manufacturing 50 or more, but less than 100 marijuana plants is "a term of imprisonment of not more than 20 years." 21 U.S.C. § 841(b)(1)(C). Thus, Defendants have been convicted of an offense for which mandatory detention is called for under the provisions of section 3143(b).

There are, however, exceptions to mandatory detention, those identified in section 3143(b) recited above and one contained within section 3145(c):

A person subject to detention pursuant to section 3143(a)(2) or (b)(2), and who meets the conditions of release set forth in section 3143(a)(1) or (b)(1), may be ordered released, under appropriate conditions, by the judicial officer, if it is clearly shown that there are exceptional reasons why such person's detention would not be appropriate.

18 U.S.C. § 3145(c). In *United States v. Garcia*, 340 F.3d 1013 (9th Cir. 2003), the Ninth Circuit was called upon to interpret this provision of the Mandatory Detention Act and, more specifically, what Congress meant by the term "exceptional reasons." The Ninth Circuit concluded that "[b]y adopting the term 'exceptional reasons,' and nothing more, Congress placed broad discretion in the district court to consider all the particular circumstances of the case before it and draw upon its broad 'experience with the mainsprings of human conduct.'" *Id.* at 1018 (citation omitted) ("While we offer some guidance today, we place no limit on the range of matters the district court may consider.").

The Ninth Circuit proceeded to offer some illustrative factors district courts could consider: (1) whether defendant's criminal conduct was aberrational, *id.* at 1019; (2) whether defendant led an exemplary life prior to his offense and would likely contribute to society significantly if allowed to remain free on bail, *id.*; (3) whether the crime committed by the defendant, while falling within one of the mandatory categories, is sufficiently dissimilar from the other crimes in that

category, *id.*; (4) the length of the sentence as a proxy for its seriousness, *id.*; (5) whether the hardships of prison would be unusually harsh for a particular defendant because of illness or injury, *id.* at 1019–20; (6) whether incarceration would impose exceptional risks on a defendant's physical or mental well-being, *id.* at 1020; (7) the nature of the defendant's arguments on appeal (*id.*); (8) whether defendant is exceptionally unlikely to flee or to constitute a danger to the community, *id.* at 1021; (9) whether defendant was unusually cooperative with the government, *id.*; and (10) and whether defendant's cooperation would make him exceptionally vulnerable to injury in prison, *id.*. The Ninth Circuit cautioned, however, that the exception to mandatory detention applies only where justified by exceptional circumstances. "Hardships that commonly result from imprisonment do not meet the standard." *Id.* at 1022.

This case presents the issue of detention post-verdict, yet pre-sentencing, meaning pre-punishment. In other words, the purpose of detention according to Congress has yet to tip in favor of exacting punishment but still rests within the legitimate regulatory purpose of preventing danger to the community and preventing non-appearance. That equation will change at sentencing.

Here, this Court finds Defendants continued release pending sentencing to be appropriate. All three Defendants were released pretrial on appropriate conditions over two years ago, and no one has been shown to have violated those

conditions. No one has tested positive for use of a controlled substance. No one has a criminal history. Rolland Mark Gregg posted a \$50,000 unsecured appearance bond. ECF No. 73. Rhonda Lee Firestack-Harvey posted a \$75,000 unsecured appearance bond. ECF No. 89. The Government did not seek the detention of Michelle Lynn Gregg (ECF No. 76), and she was released on her promise to appear. ECF No. 131. All Defendants have appeared as required. There is no mandatory minimum sentence applicable to the conviction. Until sentencing, incarceration as a form of punishment would be inappropriate as it would unduly impact the Court's comprehensive sentencing discretion. Rhonda Lee Firestack-Harvey is the primary caregiver of her terminally-ill husband, and immediate incarceration of her would be detrimental to her husband's well-being. Accordingly, the Court finds by clear and convincing evidence that the Defendants are not likely to flee or pose a danger to any other person or the community and that Defendants have clearly shown exceptional reasons why their detention would not be appropriate at this time.

While the Defendants alternatively contend that they may have substantial issues to raise in motions for a new trial or acquittal, the Court cannot evaluate those until they are filed. Accordingly, the Court does not rest its holding on those alternative grounds at this time.

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## IT IS HEREBY ORDERED:

- 1. The United States' Motion to Expedite (ECF No. 636) is **GRANTED**.
- 2. The United States' Motion for Detention (ECF No. 635) is **DENIED**.

The District Court Clerk is hereby directed to enter this Order and provide copies to counsel and to the United States Probation Office.

**DATED** March 11, 2015.



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